



# Economic Impacts of Rotorua Nitrogen Load Reduction

## District, Regional and National Evaluation

# Agenda

- Background (3 slides)
- Range of possible economic impacts and scenarios considered (3 slides)
- Modelling approach (4 slides)
- Results (3 slides)
- Caveats/ further considerations (1 slide)

# Background

- RPS has set a N load limit of 435 t N yr<sup>-1</sup> for Lake Rotorua
- This implies a reduction of 270 t N yr<sup>-1</sup> from the pastoral sector
- Envisaged that this will occur by N trading scheme, purchase of N discharge rights, on-farm changes, land use change
- STAG established to provide advice and oversight, including development of N trading scheme
- Fund of \$40mil to purchase N discharge rights
- Fund of \$5.5mil to provide advice/support for farmers

# What is an economic impact assessment?

- Economics is a science about resource allocation to best provide for wellbeing (current & future generations)
- How do we measure and compare options in terms of wellbeing?
- Generally two approaches in economic analysis:
  - Cost benefit analysis
  - Economic impact analysis
- Economic impact assessment – value added and employment are *indicators* to help us understand likely changes in economic (& social) wellbeing

# What is value added?

- A measure of the 'size' of the economy
- Similar to GDP but excludes some tax/ subsidy categories
- Thus, industry value added is like the share of GDP attributed to that industry
- Calculated by summing the value of wages, salaries, gross operating profits
- Essentially the amount of 'income' generated by an activity

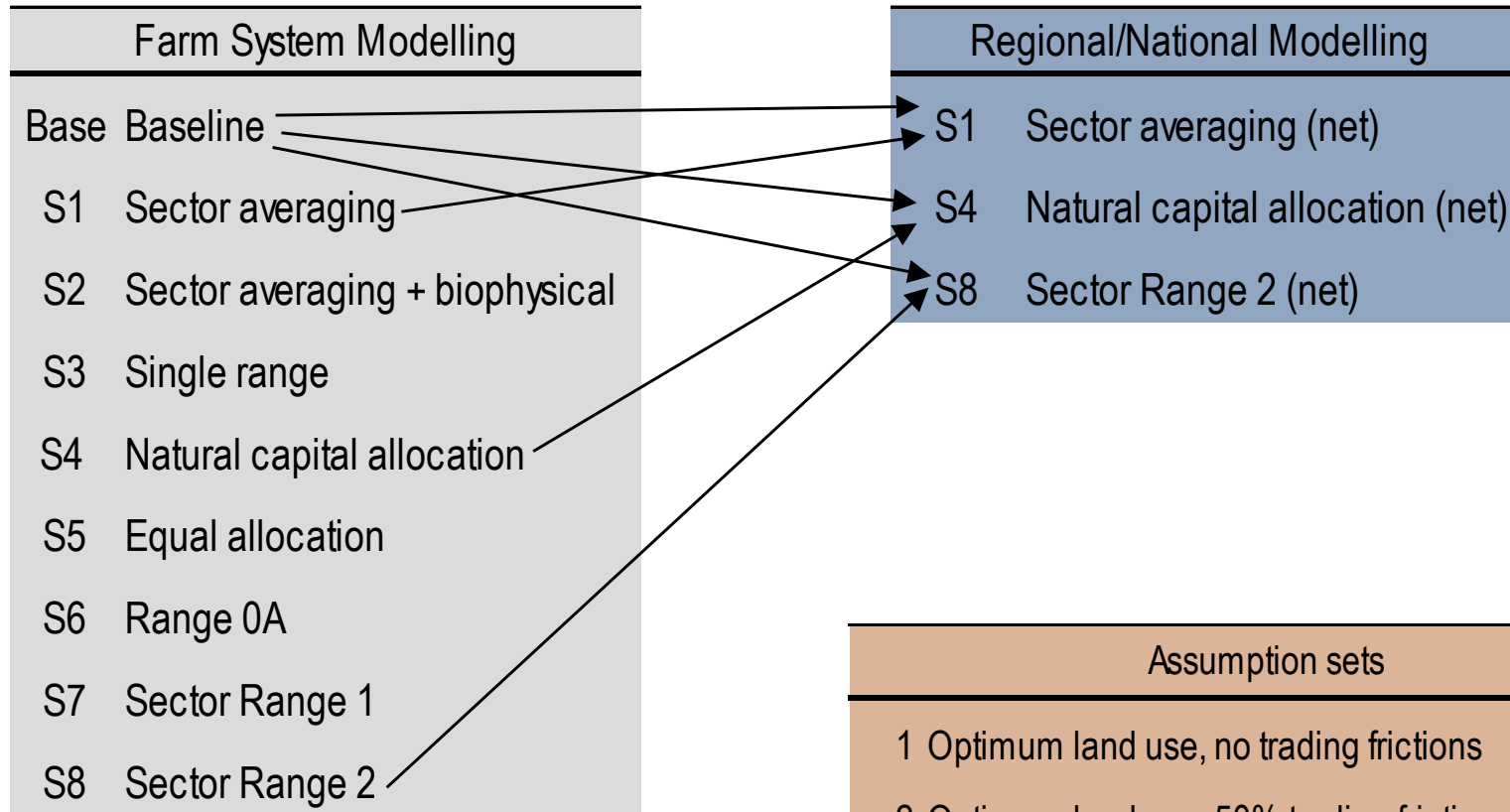
# What is not covered by this study?

- Our land/ecosystem base provides for our well being in many of ways, e.g.
  - Raw materials, waste assimilation
  - Recreation, aesthetic and cultural values
  - Non-use values
- No evaluation could ever fully predict all of the impacts and tradeoffs
  - Non market values difficult to measure and compare
  - Benefits/ costs delivered from complex systems
  - Impacts are long-lasting and the future is uncertain

# What is covered by this study?

- Two major themes considered:
  - What are the economy-wide implications of N reduction policies for pastoral sector under different allocation scenarios?
  - What might additional tourism mean for the district?
- For the first theme, principal data is the outputs of the farm system modelling (Doole et al. 2015)
- For the second theme, simple scenarios considered – i.e. 1%, 2% and 3% increase in tourism for Rotorua District

# Allocation Scenarios & Assumptions



| Assumption sets                                  |
|--|
| 1 Optimum land use, no trading frictions         |
| 2 Optimum land use, 50% trading frictions        |
| 3 5000 ha land use change, no trading frictions  |
| 4 5000 ha land use change, 50% trading frictions |



# Input-Output Analysis

- Based on a matrix (IO table) describing the flow of goods and services among various sectors/ industries within an economy
- Essentially about inter-industry linkages, how the output of one industry requires inputs from other industries
- Useful for considering how changes initially impacting on one sector (or group of sectors) will 'ripple' through an economy
- M.E invested 18 months in developing a set of regional tables for use in IO analysis

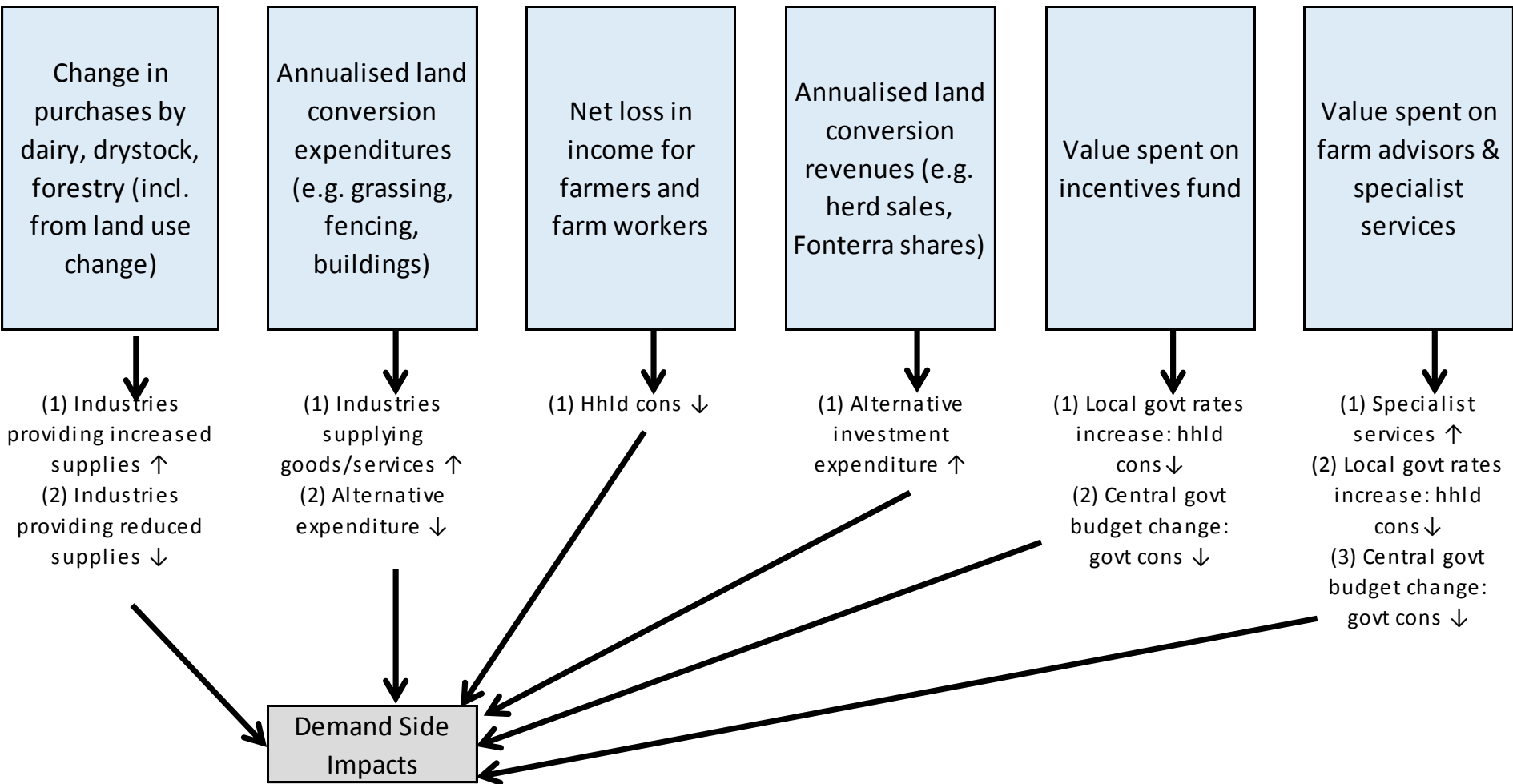
## Example Column from IO Table

|                |                               | Dairy<br>Cattle<br>Farming |
|----------------|-------------------------------|----------------------------|
| Industries     | <i>Primary Industries</i>     | 46                         |
|                | <i>Chemical manufacturing</i> | 10                         |
|                | <i>Other manufacturing</i>    | 22                         |
|                | <i>Tertiary industries</i>    | 63                         |
| Primary inputs |                               | 196                        |
| Total          |                               | 337                        |

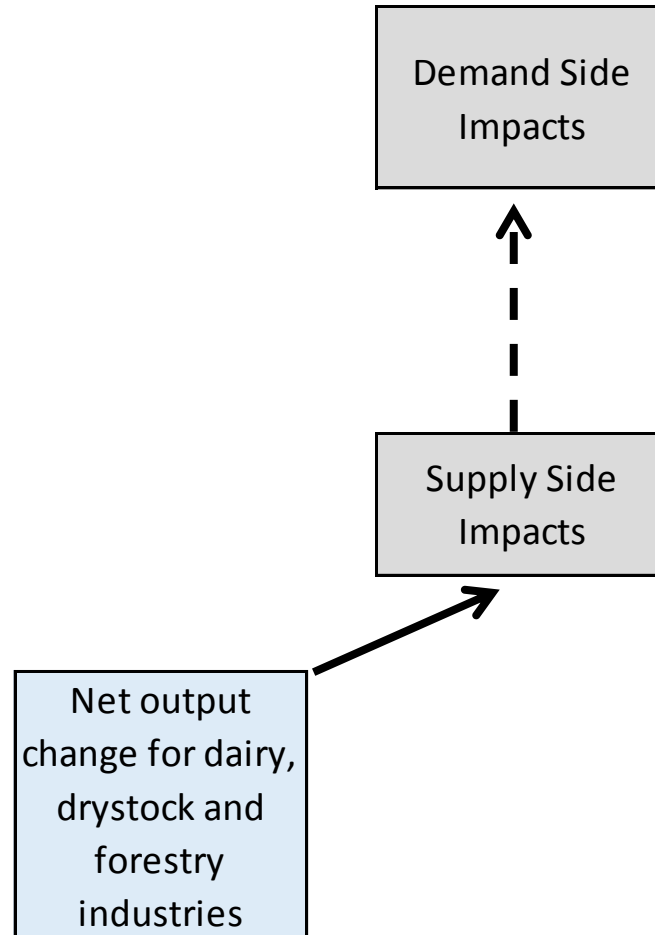
## Technical Coefficients

|                |                               | Dairy<br>Cattle<br>Farming |
|----------------|-------------------------------|----------------------------|
| Industries     | <i>Primary Industries</i>     | 0.14                       |
|                | <i>Chemical manufacturing</i> | 0.03                       |
|                | <i>Other manufacturing</i>    | 0.07                       |
|                | <i>Tertiary industries</i>    | 0.19                       |
| Primary inputs |                               | 0.58                       |
| Total          |                               | 1.00                       |

# Initial 'direct' impacts



# Initial 'direct' impacts (cont)



# Results – Sector and Location

| Sector  | Scenario 8                  |                |                             |                |                             |                |                             |                |
|---|-----------------------------|----------------|-----------------------------|----------------|-----------------------------|----------------|-----------------------------|----------------|
|   | Lake Catchment              |                | Rotorua District            |                | Bay of Plenty Region        |                | New Zealand                 |                |
|   | Value Added<br>(\$2015 mil) | Jobs<br>(MECs) | Value Added<br>(\$2015 mil) | Jobs<br>(MECs) | Value Added<br>(\$2015 mil) | Jobs<br>(MECs) | Value Added<br>(\$2015 mil) | Jobs<br>(MECs) |
| <b><i>Optimum Land Use, no trading friction</i></b> |                             |                |                             |                |                             |                |                             |                |
| 1 Sheep, beef & grain                               | -1.8                        | -48            | -1.8                        | -48            | -1.8                        | -48            | -1.8                        | -50            |
| 2 Dairy farming                                     | -3.6                        | -60            | -3.6                        | -60            | -3.6                        | -61            | -4.0                        | -65            |
| 3 Forestry  | 2.7                         | 15             | 2.8                         | 15             | 2.7                         | 15             | 2.8                         | 15             |
| 4 Other primary                                     | 0.0                         | 0              | 0.0                         | 0              | -0.1                        | -1             | -0.3                        | -4             |
| 5 Agriculture and forestry support                  | -0.1                        | -1             | -0.1                        | -2             | -0.3                        | -5             | -0.6                        | -10            |
| 6 Meat manufacturing                                | 0.0                         | 0              | 0.0                         | 0              | -0.1                        | -1             | -0.4                        | -5             |
| 7 Dairy manufacturing                               | 0.0                         | 0              | -0.2                        | -1             | -0.3                        | -2             | -2.8                        | -14            |
| 8 Wood and paper manufacturing                      | 0.7                         | 10             | 0.8                         | 11             | 0.9                         | 13             | 1.3                         | 19             |
| 9 Other manufacturing                               | 0.0                         | -2             | -0.1                        | -2             | -0.2                        | -3             | -1.3                        | -16            |
| 10 Utilities  | 0.0                         | 0              | 0.0                         | 0              | 0.0                         | 0              | -0.4                        | -1             |
| 11 Construction                                     | 0.1                         | 2              | 0.1                         | 2              | 0.1                         | 2              | -0.1                        | -2             |
| 12 Wholesale & retail trade                         | -0.1                        | -2             | -0.1                        | -2             | -0.2                        | -3             | -0.9                        | -14            |
| 13 Transport  | 0.0                         | 0              | 0.0                         | 0              | -0.1                        | -1             | -0.7                        | -9             |
| 14 Scientific, profess. & admin. servs              | -0.1                        | -1             | -0.1                        | -1             | -0.2                        | -3             | -1.0                        | -16            |
| 15 Local & central government                       | 0.0                         | 1              | 0.0                         | 1              | 0.0                         | 1              | -0.2                        | -2             |
| 16 Other services                                   | -0.2                        | -1             | -0.2                        | -1             | -0.3                        | -2             | -2.4                        | -21            |
| <b>Total</b>  | <b>-2.3</b>                 | <b>-88</b>     | <b>-2.5</b>                 | <b>-89</b>     | <b>-3.4</b>                 | <b>-97</b>     | <b>-12.9</b>                | <b>-192</b>    |
| <b>Share of Total</b>                               | <b>0.09%</b>                |                | <b>0.09%</b>                |                | <b>0.03%</b>                |                | <b>0.01%</b>                |                |

# Results – by Scenario

**Loss in New Zealand industry value added per unit of nitrogen load reduction (\$/kg)**

| Sector   | Scenario 1 | Scenario 4 | Scenario 8 |
|--|------------|------------|------------|
| Optimum land use, no trading frictions         | 49         | 49         | 49         |
| Optimum land use, 50% trading frictions        | 60         | 99         | 55         |
| 5000 ha land use change, no trading frictions  | 64         | 64         | 64         |
| 5000 ha land use change, 50% trading frictions | 54         | 73         | 45         |

# Results – Rotorua District

## Impacts on Rotorua Value Added (\$2015mil)

| Sector  | Scenario 8                       |                              |             |
|---|----------------------------------|------------------------------|-------------|
|   | Farm-System Impacts <sup>1</sup> | Tourism Impacts <sup>2</sup> | Total       |
| <b><i>Optimum Land Use, no trading friction</i></b> |                                  |                              |             |
| 1 Sheep, beef & grain                               | -1.8                             | 0.0                          | -1.8        |
| 2 Dairy farming                                     | -3.6                             | 0.0                          | -3.6        |
| 3 Forestry  | 2.8                              | 0.0                          | 2.8         |
| 4 Other primary                                     | 0.0                              | 0.0                          | 0.0         |
| 5 Agriculture and forestry support                  | -0.1                             | 0.0                          | -0.1        |
| 6 Meat manufacturing                                | 0.0                              | 0.0                          | 0.0         |
| 7 Dairy manufacturing                               | -0.2                             | 0.0                          | -0.2        |
| 8 Wood and paper manufacturing                      | 0.8                              | 0.0                          | 0.8         |
| 9 Other manufacturing                               | -0.1                             | 0.0                          | 0.0         |
| 10 Utilities  | 0.0                              | 0.0                          | 0.0         |
| 11 Construction                                     | 0.1                              | 0.0                          | 0.1         |
| 12 Wholesale & retail trade                         | -0.1                             | 0.2                          | 0.1         |
| 13 Transport  | 0.0                              | 0.2                          | 0.2         |
| 14 Scientific, profess. & admin. servs              | -0.1                             | 0.1                          | 0.0         |
| 15 Local & central government                       | 0.0                              | 0.0                          | 0.0         |
| 16 Other services                                   | -0.2                             | 0.9                          | 0.8         |
| <b>Total</b>  | <b>-2.5</b>                      | <b>1.4</b>                   | <b>-1.1</b> |

Notes: 1. All impacts discussed in this report except those relating to tourism

2. Assuming a 1% increase in Rotorua District Tourism-Related Expenditure

# Caveats/ Further Considerations

- Relatively long time horizon for policy (>15 years)
- IO model assumes structural relationships and relative prices will continue
  - e.g. what if dairy commodity prices continue to grow at a relatively higher rate than forestry
- Will there be other N mitigation options open in the future
- Forestry is one type of low N land use, will other options emerge?